

Regular Update on the Second Chance Act Funded Projects

Reentry Council

December 6, 2011

I. Background

The Second Chance Act of 2007: Community Safety Through Recidivism Prevention (P.L. 110-199), which reauthorizes the grant program contained in the Omnibus Crime Control and Safe Streets Act of 1968 for reentry of offenders into the community, was signed into law on April 9, 2008. The Second Chance Act authorizes various grants to government agencies and nonprofit organizations to provide employment assistance, substance abuse treatment, housing, family programming, mentoring, victims support, and other services that can help reduce recidivism.

The purpose of the Second Chance Act is (1) to break the cycle of recidivism, increase public safety, and help states, local units of government, and Indian tribes better address the growing population of criminal offenders who return to their communities and commit new crimes; (2) to promote stable families and communities by rebuilding ties between offenders and their families; (3) to encourage the development and support of, and to expand the availability of, evidence-based programs that enhance public safety and reduce recidivism; (4) to protect the public and promote law-abiding conduct by providing necessary services to offenders, while the offenders are incarcerated and after reentry into the community; (5) to assist offenders reentering the community from incarceration to establish a self-sustaining and law-abiding life by providing sufficient transitional services; and (6) to provide offenders in prisons, jails or juvenile facilities with educational, literacy, vocational, and job placement services to facilitate re-entry into the community.

Section 101 of the Second Chance Act states that, “as a condition of receiving financial assistance under this section, each applicant shall establish or empower a Reentry Task Force, or other relevant convening authority, to examine ways to pool resources and funding streams to promote lower recidivism rates for returning offenders and minimize the harmful effects of offenders’ time in prison, jail, or a juvenile facility on families and communities of offenders by collecting data and best practices in offender reentry from demonstration grantees and other agencies and organizations” and to provide “a plan for analysis of the statutory, regulatory, rules-based, and practice-based hurdles to reintegration of offenders into the community.” The Reentry Council of San Francisco serves as the Reentry Taskforce for the projects described below.

II. Second Chance Act Appropriations Status

On Monday, November 14, 2011, House and Senate conferees released the “minibus” appropriations report, which includes Fiscal Year 2012 Commerce, Justice, Science (CJS) spending. The conference report, a consolidated appropriations bill for several agencies including the Department of Justice, provides \$63 million for the Second Chance Act. The compromise appropriations bill resolves differences in Second Chance Act funding between the House, which allotted \$70 million for the program, and the Senate, which provided no funding.

III. Status of San Francisco's Six Second Chance Act Projects

The following information has been provided to Reentry Council staff by departments leading efforts on implementation of the Second Chance Act projects.

<i>With Open Arms: A San Francisco Initiative for Women</i>
Second Chance Act Funding Program: Adult Demonstration Grant (FY09)
Grantee: San Francisco Department of Public Health
Amount and Term of Grant: \$600,000 year one; \$800,000 for year two, including evaluation activities
Updates on Grant Implementation: The grant was awarded in October 2009, and the Board of Supervisors and Mayor approved acceptance and expenditure of the grant in January 2010. Contracts with service providers have been executed and services officially began in April 2010. Year 2 funding awarded September 2011.
Program Design and Population Served: Wraparound services and intensive case management for women sentenced to state prison or on parole in San Francisco. Case management begins in county jail upon sentencing; case managers continue to work with women throughout their incarceration in state prison and upon their release to the community. Case managers arrange transportation from state prison to San Francisco, which is at least a three hour drive. Services offered in the community include connections to permanent housing, substance abuse and mental health treatment, job training and placement, HIV treatment, childcare, parenting classes, transportation vouchers, and a range of other services.
Project Accomplishments/Milestones: Partners have begun implementation of a mentoring program for participants with volunteer mentors from the community. Partners anticipate launching a 12-week entrepreneurship training program, in partnership with Stanford Law School, in February 2012.
Number of individuals served to date: 115
Evaluation activities (if applicable): Social Policy Research Associates is conducting a cross-site evaluation of several demonstration projects, including With Open Arms. Starting in November, clients referred to the initiative are randomly assigned either to receive services or be in a comparison group.

Juvenile Collaborative Reentry Team

Second Chance Act Funding Program: Juvenile Demonstration Grant (FY09)

Grantee: Juvenile Probation Department

Amount and Term of Grant: \$660,615 per year for each of 3 years

Updates on Grant Implementation:

Program Design and Population Served: The Juvenile Collaborative Reentry Team (JCRT) is a collaboration of the San Francisco Juvenile Probation Department, the San Francisco Public Defender's Office and the Center on Juvenile and Criminal Justice. The JCRT provides coordinated and comprehensive reentry case planning and aftercare services for youth returning to the community from out-of-home placement. The team consists of a juvenile probation officer, public defender, youth advocate, and case management coordinator and a dedicated judge. The JCRT works with the youth upon the Court's commitment to out-of-home placement. Ninety days prior to exiting placement, the JCRT develops an individualized case plan that is presented to the court. The JCRT continues to work with the youth and their families throughout their time in the program and upon their reentry into the community. JCRT currently works solely with clients of the Public Defender's Office who have been committed to out-of-home placement. Services offered to JCRT youth include but are not limited to linkages to housing, substance abuse treatment, mental health treatment, case management, education/vocational support, and community activities.

Project Accomplishments/Milestones: Initial data has already noted a reduction in recidivism and in AWOLs from placement. The most recent data report indicated a 44% improvement in the outcomes for JCRT youth compared to the general out-of-home placement population. Looking ahead, recent reductions to the Superior Court budget will limit reentry court hearings. Over the next month, JPD will work with the Superior Court to ensure that the integrity of the program is not compromised. One of JCRT's most recent successes was a visit from newly appointed California Supreme Court Chief Justice Cantil-Sakauye who observed JCRT court in session in June 2011.

Number of individuals served to date: 86 as of the last reporting period ending 12/31/10.

Evaluation activities (if applicable): JPD will begin implementation of the third party evaluation for the JCRT program this fall.

Probation Alternatives Court (SFPAC)

Second Chance Act Funding Program: Reentry Courts (FY10)

Grantee: Adult Probation Department

Amount and Term of Grant: \$500,000 for 1 year; \$500,000 supplemental funding awarded in 2011.

Updates on Grant Implementation: The grant was awarded in September 2010, and the San Francisco Board of Supervisors and Mayor approved acceptance and expenditure of the grant in November 2010. Collaborative strategic planning with SF Superior Courts, SF Public Health, Public Defender and the District Attorney for implementation of the SF Probation Alternatives Courts began in October 2010. Staff assignments in partnering agencies were completed in January 2011. The San Francisco Probation Alternatives Court commenced January 14, 2011.

Program Design and Population Served: The San Francisco Probation Alternatives Court includes coordination with the Collaborative Courts Division of the San Francisco Superior Court, the Public Defender, District Attorney and the Department of Public Health. The goal is to reduce recidivism through the use of early validated risk/needs assessments, evidence based sentencing, evidence based treatment and close judicial and community monitoring using the collaborative approach. All program participants will be linked to wrap around services to help them avoid returning to jail and will include services to help with employment, education, family services, health and mental health as well as housing. The target population is high risk/high need probationers who are facing probation revocation.

Project Accomplishments/Milestones: The team has all agency representatives, including a treatment specialist. Evidence-based rewards and sanctions are utilized. Partners successfully referred thirty two participants into community drug treatment programs and two participants into community mental health programs. Two participants have graduated, with gainful employment. All active participants with need have received housing through SFPAC. Performance measures utilized are treatment referrals, enrollment, rewards, sanctions, arrests, convictions, participant court attendance, graduations, terminations and revocations. Process model is utilized, including referral process. Courts, attorneys and probation officers are now referring candidates for eligibility assessment.

Number of individuals served to date: 45 probationers.

Evaluation activities (if applicable):

The Keystone Program

Second Chance Act Funding Program: Offender Reentry Substance Abuse Collaboration (FY10)

Grantee: San Francisco Sheriff's Department

Amount and Term of Grant: \$599,298/year, October 1, 2010 through September 30, 2012

Updates on Grant Implementation: The Board of Supervisors has approved accept-expend ordinance; awaiting approval from City Attorney on contracts

Program Design and Population Served: The target population is 145 adult male and female detainees housed in the San Francisco Jail who have significant co-occurring substance abuse and mental health disorders, and who are not already identified to receive case management services upon release through other resources in the system of care. The San Francisco Sheriff's Department will provide in-custody assessment, engagement and treatment motivation enhancement, and re-entry case planning, followed by six months of community-based re-entry case management, linkage and referral services, and additional supportive services to 145 adults within the San Francisco criminal justice system who are diagnosed with co-occurring disorders and who do not participate in existing case management.

Project Accomplishments/Milestones:

Relationship/rapport with Sheriffs' Department and Jail Aftercare Services

Implementation of Criminal and Addictive Thinking, Seeking Safety, Strength and Safety Group

Linkages with numerous agencies-Pretrial, Behavioral Health Court, Court Accountable

Homeless Services, Probation Alternative Court, Citywide, Adult Probation Department

Linkages/referrals internally with HAFC-Walden House residential and outpatient services along with outside agencies I.E. Circle of Friends, Baker Places, Progress Foundation (La Amistad),

Conrad House, Larkin Street, Nova

Linkage with Five Keys Charter School

Collaboration with CPS

Clients participated in Daily Reporting Center/STEPS job fair

Number of individuals served to date: 53

Evaluation activities (if applicable):

NOVA/OFRI Parenting Inside Out

Second Chance Act Funding Program: Family-Based Substance Abuse Treatment (FY10)

Grantee: San Francisco Sheriff's Department

Amount and Term of Grant: \$300,000 Oct 1, 2010 through September 30, 2102

Updates on Grant Implementation: The grant was awarded in October 2010, and the Board of Supervisors and Mayor approved acceptance and expenditure of the grant in January 2011. Contract March 2011. First Participant enrolled April, 2011. First process data collection June, 2011-Sept, 2011

Program Design and Population Served: NoVA-OFRI is model of family-based treatment and wraparound case management services that acknowledge the challenges to the family presented by substance abuse and criminal behavior, while promoting new insights about family strengths, productive behaviors and healthy coping mechanisms. NoVA-OFRI will enhance recovery and family supportive services, both in jail and post release, providing a holistic, family-centered approach to treatment and reintegration, creating opportunities for family healing, and emphasizing family potential. Led by the San Francisco Sheriff's Department, and integrated into its existing NoVA Project, NoVA-OFRI will provide a coordinated, comprehensive response to parents of minors who will be released from the San Francisco jail back to the City and County of San Francisco including resources to address the myriad needs of offenders, their children and other family members and caregivers.

Project Accomplishments/Milestones: First clients have been successfully engaged in all components of the program including Family Transition Circle.

Number of individuals served to date: 17 individuals enrolled ; Impacting 97 family members

Evaluation activities (if applicable): Only evaluation activities have been development of monthly reporting system in order to collect process evaluation data for BJA quarterly reporting requirements.

Reentry SF
Second Chance Act Funding Program: Planning and Demonstration Grant (FY11)
Grantee: San Francisco Adult Probation Department
Amount and Term of Grant: \$747,817 Oct 1, 2011 through September 30, 2102
Updates on Grant Implementation: The grant was awarded in October 2011, and the Board of Supervisors and Mayor are considering the accept and expend ordinance for the grant. Program is expected to launch in January 2012.
Program Design and Population Served: The program design for Reentry SF aligns in-jail intensive case management, work readiness training, behavioral health interventions, education programs, vocational skills training, supportive services, and job placement and retention into one comprehensive reentry pathway for people under PRCS and Mandatory Supervision. San Francisco will create an unprecedented reentry pathway and strategically address the imminent reentry and recidivism challenges of state realignment. Its successes over time will be reduced recidivism, improved public safety and an inspiring enrichment of both human and social capital.
Project Accomplishments/Milestones:
Number of individuals served to date:
Evaluation activities (if applicable):

IV. Second Chance Act Funding Programs Not Applied for by San Francisco

The following funding programs were not pursued by San Francisco during the current solicitation cycle.

Second Chance Act Funding Program: Technology Careers Training Demonstration Projects for Incarcerated Adults and Juveniles (FY11)
Eligible Applicants: States, units of local government, territories, and Indian tribes
Maximum Possible Award: \$750,000
Program Design and Population Served: Technology training for incarcerated adults or juveniles within three years of release.
Reason No Application Was Submitted: Lack of programmatic fit. City/County departments and partners have indicated that this program would work better in a setting where the participants were serving longer sentences.

Second Chance Act Funding Program: Reentry Program for Adult Offenders with Co-Occurring Substance Abuse and Mental Health Disorders (FY11)
Eligible Applicants: States, units of local government, territories, and Indian tribes
Maximum Possible Award: \$600,000
Program Design and Population Served: Provide appropriate evidence-based services—including addressing individual criminogenic needs—based on a reentry plan that relies on a risk and needs assessment that reflects the risk of recidivism for that offender.
Reason No Application Was Submitted: No lead applicant emerged in time to submit application.

Second Chance Act Funding Program: Demonstration Field Experiment: Fostering Desistance through Effective Supervision (FY11)

Eligible Applicants: States, units of local government, territories, and Indian tribes

Maximum Possible Award: \$750,000

Program Design and Population Served: Combines a multi-site demonstration of a reentry model with rigorous experimental evaluation in an applied setting. Examines how post-release interactions, programs, services, and activities impact parolees.

Reason No Application Was Submitted: Lack of programmatic fit. No lead applicant emerged in time to submit application.

V. Mentoring Grants to Non-profits for Adults and Juveniles

The following funding programs were applied for by community based organizations in San Francisco. Announcements of awards have not yet been made.

Second Chance Act Funding Program: Adult Mentoring Grants

Eligible Applicants: Non-profit organizations

Maximum Possible Award: \$300,000

Program Design and Population Served: Pre- and post-release mentoring for adults generally (under Category 1) and parents, with an emphasis on non-custodial parents (under Category 2).

Prospective Applicant: Goodwill Industries, Community Works, and others

Second Chance Act Funding Program: Juvenile Mentoring Grants

Eligible Applicants: Non-profit organizations

Maximum Possible Award: \$650,000

Program Design and Population Served: Pre- and post-release mentoring programming and transitional services.

Prospective Applicant: Youth Justice Institute and others

For questions, comments, or to provide updated information to this memo, please contact Jennifer Scaife, Reentry Resource Coordinator, at reentry.council@sfgov.org or (415) 558-2406.